

# Audit and Review Section Professional Standards and Accountability Bureau

# Photographic Line-up Audit – April 2024

(FOB and ISB)

Report # PL042024

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## **Audit Team**

This audit was managed and conducted by the Audit and Review Unit

## **Executive Summary**

The Audit and Review Unit (ARU) of the Professional Standards and Accountability Bureau (PSAB) completed a Photographic Line-up Audit in March of 2024. Photographic Line-up Audits are conducted to ensure that New Orleans Police Department (NOPD) officers conduct photographic line-ups in accordance with the rights secured or protected by the Constitution and laws of the United States. NOPD agrees to ensure that photographic line-ups are conducted professionally and effectively, to elicit accurate and reliable information. To ensure compliance, this process adheres to Chapter 42.8.1 of the New Orleans Police Department's Operations Manual and Consent Decree (CD) paragraphs 171, 173, 174, 175, and 176.

This audit, which reviewed sample data from October 1, 2023, to March 31, 2024, was completed using the Photographic Line-up Audit Protocol. The basis for compliance of photographic line-ups is analyzed using twenty-two (22) CD checklist questions. The results from the checklist analysis are below:

## Number of Non-Compliant Checklist Questions and Compliance Score (4):

Q6: Does the log include identifying information for each photo used in the lineup - **(92%)** Note: Of the 23 line-ups identified as not being recorded in the NOPD logbook system through the EPR (Electronic Police Report) review process and then subsequently added to the sample count, none of the 23 were randomly selected for auditing. The previous audit score was **90%**.

Q13: Are all of the photos marked and maintained as evidence in the case file, if suspect selection is made - (94%)

Q15: The filler photos generally resemble suspect features - **(86%).** Note: issues primarily with distinguishing marks (tattoos, moles, eyebrow slits, etc.) not being uniform. The previous audit score was **77%.** 

Q17: Are photographs initialed as required for positive or negative identifications - **(92%).** Note: There were a total of 2 missing Form 277's (Eyewitness Identification Form). The previous audit score was **95%.** 

## **Number of Compliant Checklist Questions (18):**

See the details in "Reviews Checklist Scorecards Section."

## Number of Logbook Entries Used to Create Sample (141):

The entries covered the period from October 1, 2023– March 31, 2024.

## Sample Target to Audit (53):

The sample target represented 38% of the universe of photo line-ups for the period reviewed (141). There were no de-selections for this sample.

#### Single Photo Line-ups Audited (10):

The sample target represented 7% of the overall sample (141).

Scores of **95**% or higher are considered compliant. Supervisors should address any noted deficiencies with specific training through In-service Training classes or Daily Training Bulletins (DTBs). This training should be reinforced by close and effective supervision in addition to Supervisor Feedback Logs entries.

The overall score of the Photographic Line-up Audit is as follows: Overall – 98% (Compliant).

More detailed results are embedded in the Scorecards and Conclusion sections.

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#### Introduction

The Audit and Review Unit of the Professional Standards and Accountability Bureau conducted the previous Photographic Line-up Audit in October of 2023.

## **Purpose**

Photographic Line-up Audits are completed to ensure photographic line-ups are conducted effectively and in accordance with the rights secured or protected by the Constitution and laws of the United States, to elicit accurate and reliable information. These requirements are regulated by the following policies of the New Orleans Police Department's Operations Manual:

Chapter 42.8.1 Eyewitness Identification - Photographic Line-ups

In addition, Consent Decree paragraphs 171 to 176 should be understood and referenced as needed.

This list is not all inclusive.

## **Objectives**

This audit is designed to ensure that all photographic line-ups conducted by NOPD officers or detectives are done so in accordance with the U.S. Constitution, DOJ Consent Decree and NOPD policies. All photographic line-ups administered must be documented in the photographic line-up log either electronically or in a written log. During the audit, while reviewing the log, auditors need to ensure that it was accurately completed. The audit qualitatively assesses photographic line-ups to ensure compliance and each audit consists of a random sample of all photographic line-ups conducted by officers/detectives in the duty location, since the prior PSAB audit.

Generally, the auditor is responsible for verifying and documenting that the NOPD conducted a proper photographic line-up through:

- 1. Inspection of the photographic line-ups log to determine compliance with stated requirements. Documentation in the log should be evidence of compliance with the following:
  - Correct item number
  - Time of lineup
  - Date of lineup
  - Location of lineup
  - Identity of the viewing person
  - All photograph numbers
  - Name of administrator
  - Name of case detective
  - Line-up result

- 2. Documentation must exist in each case file as evidence of compliance with the following:
  - The officer displaying the lineup was different from the investigating officer.
  - The officer displaying the lineup was not involved in the investigation.
  - The officer displaying the lineup was unaware of the suspect's photograph.
  - The report or the audio/video indicates eyewitnesses were admonished that the suspect might or might not be present in the lineup.
  - The case file includes all photographs used in the lineup.
  - All photos were marked and maintained as evidence in the case file.
  - The "filler" photographs (those that do not depict the suspect) generally fit the witness's description of the perpetrator.
  - The "filler" photographs (those that do not depict the suspect) resemble the suspect in significant features.
  - The photographs are in color.
  - Photographs are initialed by the person being shown line-up when required for positive or negative identifications.
  - If a single photograph was displayed, the use of a single photo was appropriate.
     Note: There are times a single photo is appropriate. For example, if a woman is the subject of domestic violence by her known boyfriend, they may show her a photo of the boyfriend only to ensure they are requesting a warrant for the correct person. If the victim does not know the name of the person who is the subject, a photo lineup is required.
  - Statements made by the viewing individual are documented in the report. (EPR or Form 277 – Eyewitness Identification Form)
  - The identities of other persons present during the procedure are documented in the report. (EPR or Form 277)
  - All other pertinent information to the display procedure was documented in the police report. (EPR or Form 277)
  - A Form 277 exists in the case file.

## Background

Photographic Line-up Audits have been conducted, whole or in part since May of 2016. This Photographic Line-up Audit was conducted in **April of 2024**.

## Methodology

Auditors qualitatively assess the administration of photo line-ups using the audit forms for the Photographic Line-up Audit (see Appendix A). Auditors analyze the following data sources:

1. Electronic or paper district log entries

- a) The photo line-ups sample is derived from the NOPD Logbooks Tracking system which is used by detectives to record every line-up administered. This is the primary source for sampling.
- b) Emailed internal district log entries
- c) Electronic files on district shared drive
- 2. Photos used for the photographic lineup (These will be obtained from either the photos scanned into the digital case file or from photographs located in the officer's/detective's case file)
- 3. The Eyewitness Identification Form (Form 277) contained in the file
- 4. Electronic Police Reports (EPR)
- 5. Audio/Video recordings from the lineup

All documents and related photos that are in the sample, that are not audited must be deselected. All deselections are recorded in the Deselection Log. For the April 2024 audit, one of the sample items was deselected and replaced as it was previously audited.

Auditors read the guidance in the audit forms on a regular basis. Changes to audit forms are clearly communicated to auditors by the audit supervisor. Auditors re-read policies when guidance in the audit forms recommend doing so or when the policy requirements are not apparent to the auditor to allow him/her to confidently score an audit criterion.

When audit results require comments, auditors thoroughly explain the evidence they observed that led to their determination of the result for the audit criteria in question. Drawing on their knowledge of NOPD policies, auditors note any policy violations they observe that are not specifically addressed in the Photographic Line-up Audit tools in the "Auditor Comments" section of the form.

## Initiating and Conducting the Photographic Line-up Audit

By applying the audit forms as a guide, the auditors qualitatively assessed the Photographic Line-up data to determine whether officers/detectives substantively met the requirements of policy.

- 1. When the month for a duty location audit becomes due, the auditor will contact the duty location and schedule the date and time for the audit.
- 2. A week prior to the audit, the auditor will notify the duty location of the months to be reviewed (6 months October through March, etc.) to ensure the duty location is prepared for the audit and all case files are available for review.
- 3. The day(s) prior to the audit, the auditor will ensure all required PSAB forms and worksheets (such as checklists) required to conduct the audit are available. This should include:
  - Auditor notes
  - Spreadsheet(s)
  - Immediate action report forms
- 4. Cases will be reviewed as chosen by the randomizer.
- 5. The auditor used the digital audit form to verify the existence of the required documentation while in the field.
- 6. The auditor inspected the selected documents provided by the district/unit as evidence of compliance or reviewed online data.
- 7. When the documentation was unavailable at the time of the audit, the district/unit was given until the end of the audit period to provide the documentation.

#### **Audit Criteria**

- A. **The photographic log is complete & compliant (Q1-7)** The log entry will include all required information. The photographic lineup log will be checked to ensure it contains the following checklist questions in summary:
  - Correct item number
  - Time of lineup
  - Date of lineup
  - Location of lineup
  - Identity of the viewing person
  - All Photograph numbers
  - Name of administrator
- B. The line-up administrator is not the case detective (Q8) The officer displaying the lineup was different from the investigating officer. This is determined when reviewing log entries or EPR documentation, as well as reviewing signatures on Form 277.
- C. Line-up administrator is not involved in the investigation (Q9)
- D. Line-up administrator is unaware of suspect's photo (Q10)
- E. Eyewitness informed that suspect might not be in the line-up (Q11)
- F. Photos used are located in the case file (Q12) All the photos were marked and maintained as evidence in the case file.

- G. Marked photos in case file if suspect selection is made (Q13)
- H. The "filler" photographs (those that do not depict the suspect) generally fit the witness's description of the perpetrator (Q14) The "filler" photographs (those that do not depict the suspect) generally fit the witness's description of the perpetrator with no obvious differences.
- I. The "filler" photographs (those that do not depict the suspect) resemble the suspect in significant features (Q15) The photographs (those that do not depict the suspect) resemble the suspect in significant features with no obvious differences.
- J. **Photos used are in color (scanned or paper) (Q16)** Each photograph must be printed or scanned in color and attached to the case file or in an electronic folder.
- K. If the witness identifies a photo, witness initials each photo (Q17) Photographs are initialed when required for positive or negative identifications.
- L. Single photo when used, was appropriate (Q18)
- M. Does form 277 exist in the case file for this line-up (Q19) The photo line-up is accompanied by inclusion of the form.
- N. Did the person who administered the line-up sign the form 277 (Q20)
- O. **Is the witness' statement recorded verbatim on form 277 (Q21)** Photographic line-up witness/victim statement listed verbatim.
- P. Are the name(s) of additional person(s) in the room during the line-up procedure recorded on Form 277? Or does the form document that no additional people were present (Q22) Others present during line-up review must be documented, or the form must state that there were no other persons in the room during the presentation.

Once the auditors enter their audit results, the compliance rate for each of the requirements is determined. This final report documents whether the compliance rate for each requirement met the threshold for substantial compliance of 95%.

## Reviews - Checklist Scorecards

Audit results data can be viewed in attached excel spreadsheet; raw data based on individual questions on the Photographic Line-up Audit Forms.

## Photographic Line-Up Checklist Scorecard

Percent of line-ups that are in compliance by requirement

Report Period: April 2024 Sample Period: October 2023 - March 2024

								Consent
Che	ck-List Questions	Score	Y	N	U	NA	NA Explanations	Decree ¶
1	Is the item number recorded correctly in the log?	100%	53	0	0	0	-	174
2	Is the date the line up was administered recorded in the log?	100%	53	0	0	0	-	174
3	Is the time the lineup was administered recorded in the log?	98%	52	1	0	0	-	174
4	Is the location in which the line-up was administered recorded in the log?	100%	53	0	0	0	-	174
5	Is the name of the witness who viewed the line-up recorded in the log?	100%	53	0	0	0	-	174
	Does the log include identifying information for each photo used in the							174
6	lineup?	92%	49	4	0	0	-	1/4
7	Is the person who administered the line-up recorded in the log?	98%	52	1	0	0	-	174
	Is the person who administered the line-up different than the lead case						9 - The line-up administered is a	171
8	detective?	100%	43	0	0	10	single photo confirmation.	1 / 1
	I d CC F 1 : d F NOT: 1 1: d : d d 2						9 - The line-up administered is a	171
9	Is the officer displaying the lineup NOT involved in the investigation?	100%	43	0	0	10	single photo confirmation.	171
	T 4 60 F 1 1 4 F 64 4 1 1 1 2						9 - The line-up administered is a	171
10	Is the officer displaying the lineup unaware of the suspects photograph?	100%	43	0	0	10	single photo confirmation.	171
	Does the report or the audio/video indicates eyewitnesses were admonished						9 - The line-up administered is a	170
11	that the suspect might or might not be present in the lineup?	100%	43	0	0	10	single photo confirmation.	172
12	Are the photos used in this line-up filed; can you find them?	100%	53	0	0	0	-	176
	A 11 Cd 1						3- The subject was not able to	
	Are all of the photos marked and maintained as evidence in the case file, if						make a positive identification when	176
13	suspect selection is made?	94%	47	3	0	3	presented the line-up.	
	Do the filler photographs (those that do not depict the suspect) generally fit						27 - No descriptive information	470
14	the witness's description of the perpetrator, if available?	96%	24	1	0	28	pertinent to suspect given	173
	Do the "filler" photographs (those that do not depict the suspect) resemble						9-The line-up administered is a	470
15	the suspect in significant features?	86%	37	6	0	10	single photo confirmation.	173
16	If the photos are filed, if you could find them, are they in color?	100%	53	0	0	0	-	176
	A 1 / 1 / 1/2 1 / 1 / 1 / 2 / 2 / 11 / 2 / 2						3- witness did not pick a photo at	177
17	Are photographs initialed as required for positive or negative identifications?	92%	46	4	0	3	all	176
	TC : 1 1						43 - The lineup is not a single	177
18	If a single photo was displayed, was the use of a single photo appropriate?	100%	10	0	0	43	confirmation photo	176
							9 - The line-up administered is a	
	Does a form 277 exist in the case file for this line-up?						single photo confirmation. Form	172
19		100%	43	0	0	10	277 not required	
							9 - The line-up administered is a	
	Did the person who administered the line-up sign the form 277?						single photo confirmation. Form	172
20		100%	43	0	0	10	277 not required	
							9 - The line-up administered is a	
	Is the witness' statement recorded verbatim on form 277?						single photo confirmation. Form	175
21		100%	43	0	0	10	277 not required	
	Are the name(s) of additional person(s) in the room during the ID procedure						9 - The line-up administered is a	
	recorded on Form 277? Or does the form document that no additional						single photo confirmation. Form	175
	people were present?	98%	42	1	0	10	277 not required	
-	Total	98%	978	21	0	167		

PSAB randomly sampled photographic line-ups per District/Unit. If the District/Unit had five or less line-ups for the time period, PSAB reviewed all of them. If District had 20 or less, PSAB reviewed 5. If over 20, 25 percent were reviewed.

For guidance on meeting Consent Decree requirements for photographic line-ups, refer to the "Photographic Line-up Compliance Guide" at NOPD.org > Resources > Compliance Guides.

 $\it Note:$  Photographic line-ups conducted with out-of-town individuals were de-selected for this review.

<sup>\*</sup>Scores below 95% are highlighted in red.

<sup>\*\*</sup>Only line-ups which result in the victim/witness identifying an individual are included for the column entitled "If Witness IDs a Photo, Witness Initials Each Photo." Line-ups resulting in no identification are not reviewed for this column.

Percent of line-ups that are in compliance by requirement

Che	ck-List Questions	1	2	3	4	5	6	7	8	Homicide	Child Abuse	Domesti c Violence	Overall Score
1	Is the item number recorded correctly in the log?	100%	100%	100%	100%	100%	100%	100%	100%	100%	100%	100%	100%
2	Is the date the line up was administered recorded in the log?	100%	100%	100%	100%	100%	100%	100%	100%	100%	100%	100%	100%
3	Is the time the lineup was administered recorded in the log?	80%	100%	100%	100%	100%	100%	100%	100%	100%	100%	100%	98%
4	Is the location in which the line-up was administered recorded in the log?	100%	100%	100%	100%	100%	100%	100%	100%	100%	100%	100%	100%
5	Is the name of the witness who viewed the line-up recorded in the log?	100%	100%	100%	100%	100%	100%	100%	100%	100%	100%	100%	100%
6	Does the log include identifying information for each photo used in the lineup?	100%	100%	100%	100%	100%	100%	20%	100%	100%	100%	100%	92%
7	Is the person who administered the line-up recorded in the log?	100%	100%	100%	100%	100%	100%	100%	100%	80%	100%	100%	98%
	Is the person who administered the line-up different than the lead case detective?	100%	100%	100%	100%	100%	100%	100%	100%	100%	100%	-	100%
	Is the officer displaying the lineup NOT involved in the investigation?	100%	100%	100%	100%	100%	100%	100%	100%	100%	100%	-	100%
10	Is the officer displaying the lineup unaware of the suspects photograph?	100%	100%	100%	100%	100%	100%	100%	100%	100%	100%	-	100%
11	Does the report or the audio/video indicates eyewitnesses were admonished that the suspect might or might not be present in the lineup?	100%	100%	100%	100%	100%	100%	100%	100%	100%	100%	_	100%
12	Are the photos used in this line-up filed; can you find them?	100%	100%	100%	100%	100%	100%	100%	100%	100%	100%	100%	100%
13	Are all of the photos marked and maintained as evidence in the case file, if suspect selection is made?	100%	100%	100%	100%	100%	100%	40%	100%	100%	100%	100%	94%
	Do the filler photographs (those that do not depict the suspect) generally fit the witness's description of the perpetrator, if available?	100%	100%	100%	100%	75%	100%	100%	100%	-		-	96%
15	Do the "filler" photographs (those that do not depict the suspect) resemble the suspect in significant features?	80%	60%	100%	100%	60%	100%	100%	86%	100%	100%	-	86%
16	If the photos are filed, if you could find them, are they in color?	100%	100%	100%	100%	100%	100%	100%	100%	100%	100%	100%	100%
17	Are photographs initialed as required for positive or negative identifications?	100%	100%	100%	100%	100%	100%	40%	100%	80%	100%	100%	92%
18	If a single photo was displayed, was the use of a single photo appropriate?	-	-	100%	100%	-	100%	-	-	-	-	100%	100%
	Does a form 277 exist in the case file for this line-up?	100%	100%	100%	100%	100%	100%	100%	100%	100%	100%	-	100%
	Did the person who administered the line-up sign the form 277?	100%	100%	100%	100%	100%	100%	100%	100%	100%	100%	-	100%
21	Is the witness' statement recorded verbatim on form 277?	100%	100%	100%	100%	100%	100%	100%	100%	100%	100%	-	100%
25	Are the name(s) of additional person(s) in the room during the ID procedure recorded on Form 277? Or does the form document that no	1000/	000/	4000/	4000/	4000/	1000/	1000/	1000/	1000/	1000/		000/
_ 22	additional people were present?	100%	80%	100%	100%	100%	100%	100%	100%	100%	100%	4000/	98%
	Total	98%	97%	100%	100%	97%	100%	90%	99%	98%	100%	100%	98%

PSAB randomly sampled photographic line-ups per District/Unit. If the District/Unit had five or less line-ups for the time period, PSAB reviewed all of them. If District had 20 or less, PSAB reviewed 5. If over 20, 25 percent were reviewed.

For guidance on meeting Consent Decree requirements for photographic line-ups, refer to the "Photographic Line-up Compliance Guide" at NOPD.org > Resources > Compliance Guides.

\*Scores below 95% are highlighted in red.

\*\*Only line-ups which result in the victim/witness identifying an individual are included for the column entitled "If Witness IDs a Photo, Witness Initials Each Photo." Line-ups resulting in no identification are not reviewed for this column.

Note: Photographic line-ups conducted with out-of-town individuals were de-selected for this review.

The results of this audit were verified through a Photographic Line-ups review. This process has finished, and the Districts/Units have had an opportunity to review all the audit results and scorecards. If the Districts/Units identified any discrepancies or had any concerns, an Audit Re-Evaluation Request Form was submitted to PSAB documenting their concerns.

<u>Photographic Line-ups</u> - as noted above, requires that officers/detectives administer eyewitness photo line-ups in compliance within all U.S. laws, consent decree agreements and department policies to ensure the trust and safety of individuals in the community, and provide counseling, redirection, and support to officers.

The compliance percentage for requirements in the Photographic Line-up Audit are as follows for the review of randomly sampled item numbers (up to 5 items per district/unit or 25% of count whichever is greater) utilizing the data sources listed in the **Methodology**:

1. The photographic log is complete and compliant (Q1-7) - The log entry will include all

- required information. The overall score for these questions was **98%**. The score is calculated using the 7 logbook related questions. The 53 samples totaled 371 possible responses. Of those 371 responses, 365 were scored "Yes", 6 were scored "No", (Q3-District 1), (Q5 District 7), (Q7 District Homicide), and none were scored "N/A".
- 2. The line-up administrator is not the case detective (Q8) The officer administering the lineup was different from the investigating officer. The overall score for this question was 100%. Of those 53 responses, 43 were scored "Yes", and 10 were scored "N/A".
- 3. Line-up administrator is not involved in the investigation (Q9) The officer administering the lineup was not involved in any way with the investigation. The overall score for this category was 100%. Of those 53 responses, 43 were scored "Yes", and 10 were scored "N/A".
- 4. **Line-up administrator is unaware of suspect's photo (Q10)** The officer administering the lineup was different from the investigating officer. The overall score for this category was **100%**. Of those 53 responses, 43 were scored "Yes", and 10 were scored "N/A".
- 5. Eyewitness admonished (informed) that suspect might not be in line-up (Q11) The officer administering the lineup was different from the investigating officer. The overall score for this category was 100%. Of those 53 responses, 43 were scored "Yes", and 10 were scored "N/A".
- 6. Photos used in the line-up are located in the case file (Q12) All the photos are accessible as evidence in the case file. The overall score for this category was 100%. Of those 53 responses, 43 were scored "Yes", and 10 were scored "N/A".
- 7. Marked photos are attached in the case file if suspect selection is made (Q13) All the photos were marked and maintained as evidence in the case file. The overall score for this category was 94%. Of those 53 responses, 47 were scored "Yes", 3 were scored "No (District 7), and 3 were scored "N/A".
- 8. Photos depict people with no obvious differences (Part A) (Q14) The "filler" photographs (those that do not depict the suspect) generally fit the witness's description of the perpetrator. The overall score for this category was 96%. Of those 53 responses, 24 were scored "Yes", 1 was scored "No" (District 5), and 28 were scored "N/A".
- 9. **Photos Depict People with No Obvious Differences (Part B) (Q15)** The "filler" photographs (those that do not depict the suspect) resemble the suspect in significant features. The overall score for this category was **86**%. Of those 53 responses, 37 were scored "Yes", 6 were scored "No" (District 1), (District 2), (District 5), (District 8) and 10 were scored "N/A".
- 10. **Photos used are in color (scanned or paper) (Q16)** Each photograph must be printed or scanned in color and attached to the case file or in an electronic folder. The overall score for this category was **100**%. Of those 53 responses, 53 were scored "Yes", and none were scored "N/A".

- 11. Are photographs initialed when required for positive or negative identifications (Q17) If witness identifies a photo, the witness must initial each photo as required regardless of whether a positive or negative identification is made. The overall score for this category was 92%. Of those 53 responses, 46 were scored "Yes", 4 were scored "No" (District 7), (District Homicide), and 3 were "N/A".
- 12. **Single photo use when appropriate (Q18)** Single photographs are appropriate when identifying a suspect known to the witness/victim. The overall score for this category was **100%**. Of those 53 responses, 10 were scored "Yes", none were scored "No", and 43 were scored "N/A".
  - **Does Form 277 exist in the case file for the line-up (Q19)** The photo line-up is accompanied by inclusion of the form in the case file. The overall score for this category was **100%**. Of those 53 responses, 43 were scored "Yes", and 10 were scored "N/A".
- 13. Did the person who administered the line-up sign the Form 277 (Q20) Signature of line-up administrator included. The overall score for this category was 100%. Of those 53 responses, 43 were scored "Yes", and 10 were scored "N/A".
- 14. Is the witness's statement recorded verbatim on Form 277 (Q21) Photographic line-up witness/victim statement is written verbatim as stated. The overall score for this category was 100%. Of those 53 responses, 43 were scored "Yes", and 10 were scored "N/A".
- 15. Are the name(s) of additional person(s) in the room during the ID procedure recorded on Form 277? Or does the form document that no additional people were present (Q22) Form 277 identifies whether others were present during line-up review. The overall score for this category was 98%. Of those 53 responses, 42 were scored "Yes", 1 was scored "No" (District- 2) and 9 were scored "N/A".

#### Conclusion

After analysis of the photographic lineups and assessment of scores throughout each district, PSAB ARU auditors assessed NOPD with a score of **96%**. The score from the prior audit score was **95%**. Auditors have determined that NOPD is **compliant** with Chapter 42.8.1 and CD 171 - 176.

**Recommendations** – Overall, the logbooks databases are maintained. It is recommended that the detectives creating the lineups understand Chapter 42.8.1 Section 17 and 18. The main deficiencies were due to the suspect or filler photos having significant features that were not consistent with one another. Photographic lineup policy and procedure training should be implemented within the NOPD's Daily Training Bulletin (DTB) to ensure continuation of compliance within Eyewitness Identification and Photographic Lineups.

Overall, five (5) checklist questions in this audit were below the compliance threshold of 95%.

Questions 2-7 (Logbook Entries) were directly related to logbooks entry data and were primarily driven by not logging 4 items in the logs. Additionally, 3 other items had various mistakes in data entry.

The (Q13) "Are all of the photos marked and maintained as evidence in the case file, if suspect selection is made?" (92%) signifies area of improvement.

The (Q14) "Do the filler photographs (those that do not depict the suspect) generally fit the witness's description of the perpetrator, if available?" (92%) signifies area of improvement.

The (Q15) "Do the "filler" photographs (those that do not depict the suspect) resemble the suspect in significant features" (84%) signifies area of improvement. Deficiencies were due to the suspect/filler photos having distinctive features that are outliers. In accordance with Chapter 42.8.1 Section 17, the filler photos must significantly resemble the suspect photo and vice versa. The score has changed from the last audit (77%).

To mitigate the issues with Q15, the filler photo features below must resemble the suspect:

(a) Hair color, style, and length; (b) Facial hair color, style, and length; (c) Eye color; (d) Facial expressions (for example, some photographs should not include smiling individuals while other photographs in the line-up do not); (e) Markings, piercings, or tattoos that make the individual stand out; (f) Obvious age differences; (g) Obvious differences in skin color; and (h) Distinct accessories such as earrings or head gear.

The (Q17) Are photographs initialed as required for positive or negative identifications? (92%) signifies area of improvement.

If any of the above differs, the detective should redact the distinction and place the redaction on all photos consistently. If redaction is not possible for the photos, the detective should request a new set of photos through the Louisiana State Police Fusion Center, Think Stream, or Cop Link database to meet the standards of the policies and procedures set forth in Chapter 42.8.1.

#### **Re-Evaluation Results**

#### **District Review**

This section covers each district's review of any scores below the compliance threshold. All district review commentary and re-evaluation request; as well as PSAB response can be found below:

#### District 5:

5<sup>th</sup> District Review: The DSA Sergeant reviewed the Item listed in the logbooks under another number. It has a supplemental report documenting the lineup. The lineup is also attached to the report. The lineup is on the G: Drive and in the logbook under another item. The officer showed the lineup on 11/8/2023 and read the incorrect item under this investigation. The BWC video is also labeled under the wrong item number.

**5th District Action:** The officer will correct the entry on the log. The Sgt. suggested since original officer is no longer on the job that someone completes a supplemental report stating the error and how it was corrected.

**PSAB Response:** PSAB made the following adjustments:

• (Q2-Q7): The auditors adjusted the score to "Yes" for Photo Line-up data input into the Logbooks as required because the line-up existed and was documented.

**5th District Action:** Per DIU Lieutenant, all line-ups created by Fusion Center. The District will address the fillers through in-house training as it pertains to earrings and such as distinctive markings.

**PSAB Response:** PSAB made no adjustments:

- (Q14): Do the filler photographs (those that do not depict the suspect) generally fit the witness's description of the perpetrator, if available. This remains unchanged.
- (Q15): Do the "filler" photographs (those that do not depict the suspect) resemble the suspect in significant features. This remains unchanged.

## District 6:

**6<sup>th</sup> District Review:** DIU Sergeant reviewed the Photographic Line-up Audit Report. During this review, the sergeant observed that this was a confirmation photograph and not a six-pack lineup. Based on this fact the sergeant reached out to PSAB in order to request information regarding the low score for the item on questions 5 through 16 and 19 through 22. Those questions specifically related to six-pack photographic lineups. Confirmation photos and Lineups are different. PSAB reviewed the information as asked. Due to the misunderstanding, PSAB corrected the audit to show the proper score.

**6th District Action:** DIU Sergeant updated the individual who viewed the confirmation photo in the box titled "Individual viewing line-up" and the "single confirmation photo" in the box titled "Photo numbers (SID)." This information was corrected per PSAB.

**PSAB Response:** PSAB made the following adjustments:

•	into the Logbooks as required.
_	
Jrnca	ss reminders should be thoroughly executed as a result

Process reminders should be thoroughly executed as a result.

- 1. This report will serve as notification of district/unit performance during this audit.
- 2. Work with Policy Standards Section to develop DTB's to address the training issues identified in this report.
- 3. Work with the Academy (ET&S) to ensure all in-service training for detectives and supervisors addresses the issues as stated in the report.

## Timothy A. Lindsey

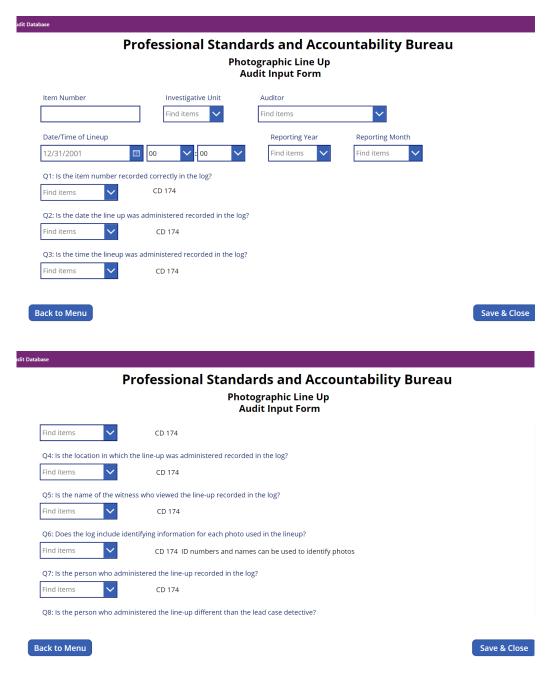
Innovation Manager
Auditing and Review Unit,
Professional Standards and Accountability Bureau

## Melinda C. Foy

Auditor
Auditing and Review Unit
Professional Standards and Accountability Bureau

## Appendix A – Photographic Line-up Audit Forms

## Photographic Line-up Audit Forms:



## **Professional Standards and Accountability Bureau**

#### Photographic Line Up Audit Input Form

O8: Is the person who administered the line-up different than the lead case detective?

CD 171 - The name of the lead detective is recorded in the log.

Q9: Is the officer displaying the lineup NOT involved in the investigation?

 $\ensuremath{\mathsf{CD}}$  171 - No officer who is inovlved in the investigation shall participate in administering the photographic line-up.

Q10: Is the officer displaying the lineup unaware of the suspects photograph?

Find items

CD 174 - The individual who administeres the lineup shall not have any knowledge which photograph

depicts the suspect in the investigation.

Q11: Does the report or the audio/video indicates eyewitnesses were admonished that the suspect might or might not be present in the lineup?

Find items

CD 172 - NOPD agrees that, before lineup is administered, eyewitnesses shall be admonished that hte supect might or might not be present in the lineup.

Q12: Are the photos used in this line-up filed; can you find them?

Find items

Look for the photos in the digital case file, hardcopy case file, and in attachments to the EPR/Supplemental.

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## **Professional Standards and Accountability Bureau**

#### Photographic Line Up **Audit Input Form**

Q13: Are all of the photos marked and maintained as evidence in the case file, is suspect selection is made?

Find items

CD176 - If a suspect selection is made, NOPD agrees to mark and maintain as evidence the photographs used in the lineup, including a copy of the photo array if one was used.

Q14: Do the filler photographs (those that do not depict the suspect) generally fit the witness's description of the perpetrator, if available?

Find items

CD 173 - NOPD agrees to select "filler" photographs (those that do not depict the suspect) of individuals who generally fit the witnesses description of the perpetrator.

Q15: Do the "filler" photographs (those that do not depict the suspect) resemble the suspect in significant features?

CD 173 - (See above #14). Then there is a limited or inadequate description of the perpetrator differs significantly from the appearance of the suspect, fillers should resemble the suspect in significant features.

Q16: If the photos are filed, if you could find them, are they in color?

Q17: Are photographs initialed as required for positive or negative identifications?

ind items

CD 176 - Photos must be marked everytime a witness picked a photo, reagardless of whether the ID was positive (the photo witness picked was the suspect).

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t Databas

# Professional Standards and Accountability Bureau

	Photographic Line Up Audit Input Form
	·
	ayed, was the use of a single photo appropriate?
Find items	
Q19: Does a form 277 exist in the	ne case file for this line-up?
Find items	
Q20: Did the person who admir	nistered the line-up sign the form 277?
Find items	The administrator's signature indicates he/she read the form aloud to the subject and therefore admonished the witness that the subject might or might not be in the line-up. If Form 277 is not signed or does not exist, please look for a supplemental that documents this line-up. If a supplemental says the administering officer read the text aloud, or that he/she informed the subject that the subject might or might not be in the line-up, choose "Yes."
	CD 172
Q21: Is the witness' statement r	recorded verbatim on form 277?
Find items	If Form 277 is incomplete or does not exist, please look for a supplemental that documents this line-up. If a supplemental
Back to Menu	Save & Close
atabase 	
Pro	ofessional Standards and Accountability Bureau
	Photographic Line Up
	Audit Input Form
Q22: Are the name(s) of addition	
Q22: Are the name(s) of addition	Audit Input Form  onal person(s) in the room during the ID procedure recorded on Form 277? Or does the form document that no addition  If Form 277 is incomplete or does not exist, please look for a supplemental that documents this line-up. If
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Auditor's Comments	Audit Input Form  onal person(s) in the room during the ID procedure recorded on Form 277? Or does the form document that no addition  If Form 277 is incomplete or does not exist, please look for a supplemental that documents this line-up. If a supplemental documents the witness' statement, choose "Yes."  CD 175
Find items	Audit Input Form  onal person(s) in the room during the ID procedure recorded on Form 277? Or does the form document that no addition  If Form 277 is incomplete or does not exist, please look for a supplemental that documents this line-up. If a supplemental documents the witness' statement, choose "Yes."

## Appendix B – Report Distribution

## Superintendent

Chief Deputy Superintendent – Field Operations Bureau

Deputy Superintendent – Professional Standards and Accountability Bureau

Deputy Superintendent - Investigations Support Bureau

Director – Education & Training Services (Academy)

Assistant City Attorney – Superintendent's Office